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#### Capital Planning and Market Octavia Josh Low

Office of Resilience and Capital Planning

October 29, 2018



# CAPITAL PLANNING PROGRAM Roles & Responsibilities

#### 10-Yr Capital Plan & Annual Capital Budget

- Work w/ City depts to review, analyze, & prioritize capital needs, requests and proposals
- Develop financing strategies for critical capital projects
- Track status of capital projects and budget spending

#### **Capital Analysis**

- Develop "best practice" policies around City's overall approach to capital planning
- Analyze construction market and pricing trends
- Provide policy, analytical and admin support to the Capital Planning Committee, Mayor's Office and Board of Supervisors

#### Capital Project Coordination

#### Coordinate and/or manages city-wide capital initiatives

 Address project budget needs and issues as they arise

 Verify operating impacts of Capital projects

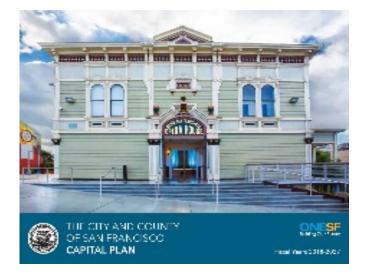
#### Stakeholder Engagement

- Conduct public outreach
- Coordinate interactions with the Board of
  Supervisors and Mayor



# **10-YEAR CAPITAL PLAN OVERVIEW**

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- The Capital Plan is a fiscally constrained 10-year expenditure plan for planned infrastructure investments.
- Updated every two years. Process begins in the fall and is adopted by the Board of Supervisors in January.
- Includes a section focused on the neighborhood Plan Areas, including Market Octavia.





### **INFRASTRUCTURE CHALLENGES**

- San Francisco is a relatively old, dense urban environment prone to earthquakes.
- Population growth as well as the transition of industrial areas to residential and commercial uses require additional parks, transportation, utility, public right-of-way and related infrastructure.
- Despite record levels of infrastructure investments the City's need for improvements continues to grow.
- Construction Cost Inflation and strong Bay Area market are putting upward pressure on project budgets.



# SAN FRANCISCO SERVICES & INFRASTRUCTURE

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San Francisco is responsible for a broad array of city, county, and regional services supported by a massive physical infrastructure.

- City Services Police and fire stations, roads and mass transit networks, parks and libraries, port and utility systems, convention facilities. Over 15 million square feet of facilities, 850 miles of streets, and transit infrastructure within two blocks of 90% of every location in the city.
- County Services Two public hospitals, over a dozen clinics, county jails housing 2,000 prisoners, county welfare and public health programs.
- Regional Services International airport and regional port; regional water and sewer system. Participation in regional transit networks (BART, Caltrain). Water system infrastructure from South Bay to Sierras, piers along the majority of San Francisco's north and east waterfronts.





#### FY 2018-27 CAPITAL PLAN FUNDING LEVELS

As adopted in April 2017

Summary b	y Service Area	FY 2018-27
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(in \$millions – includes all funding sources)	2018-22	2023-27	Total
Economic & Neighborhood Development	3,017	1,962	4,979
General Government	87	156	243
Health + Human Services	808	125	933
Infrastructure + Streets	6,139	3,386	9,525
Public Safety	1,274	381	1,655
Recreation, Culture + Education	1,964	414	2,378
Transportation	10,345	5,137	15,482
TOTAL	\$23,634	\$11,561	\$35,195



### **FUNDING PRINCIPLES**

- 1. Addresses legal or regulatory mandate
- 2. Protects life safety and enhances resilience
- 3. Ensures asset preservation and sustainability
- 4. Serves programmatic or planned needs
- 5. Promotes economic development



### **FUNDING POLICIES**

#### PAY-AS-YOU-GO PROGRAM

- **Grow General Fund commitment by 7% annually**
- **Fully fund routine maintenance and ADA**
- Fund Street Resurfacing to achieve a "Good" rating by 2025
- Set aside \$10M/year for unanticipated critical enhancements

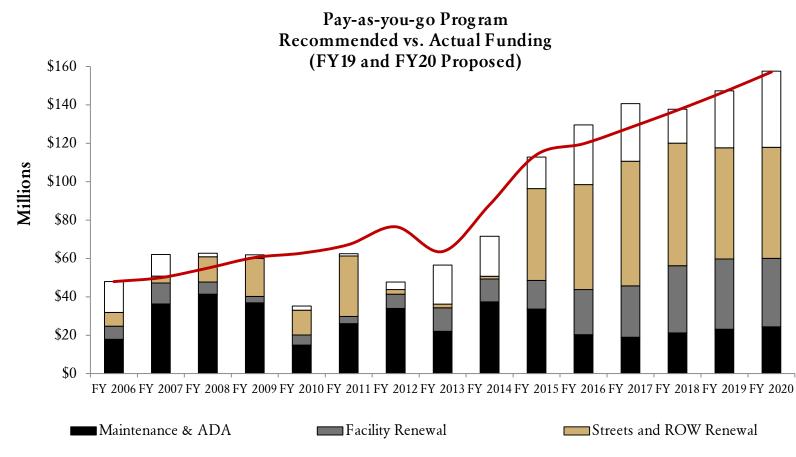
#### **DEBT PROGRAM**

- New G.O. Bonds to be issued as old bonds are retired. The City's Property Tax Rate remains unchanged
- Debt service on Certificates of Participation not to exceed 3.25% of General Fund Discretionary Revenues



### **GENERAL FUND PAY-AS-YOU-GO PROGRAM**





□□Other

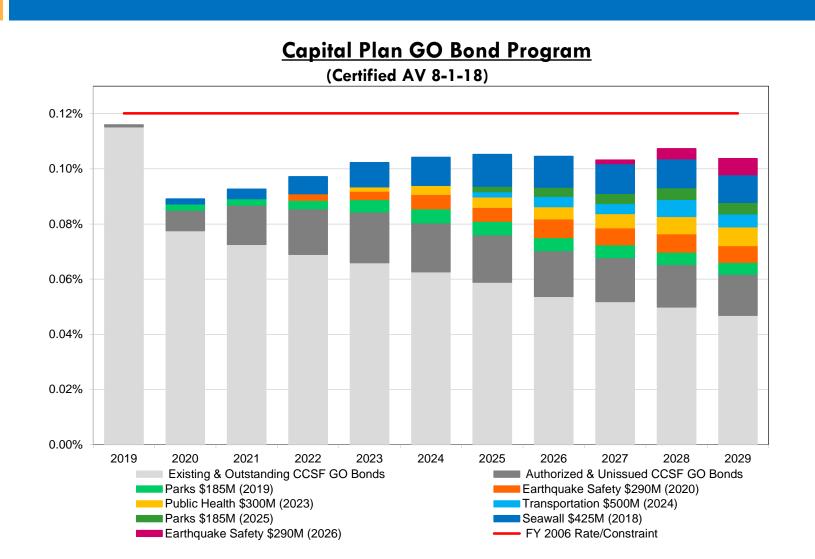
Capital Plan Recommended



### **DEBT PROGRAM**

#### **General Obligation (G.O.) Bond Capacity**

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# **DEBT PROGRAM**

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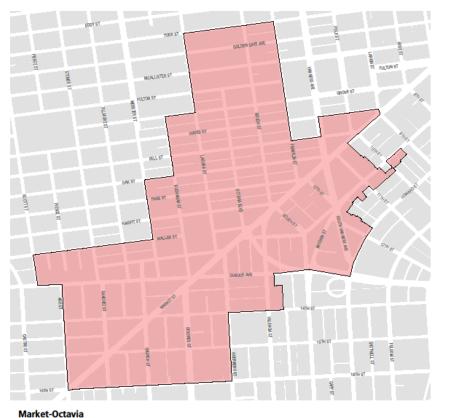
#### G.O. Bond Debt Program (in \$millions)

Election	Proposed Debt Issuance	Amount
Nov 2018	Seawall Fortification	425
Nov 2019	Parks and Open Space	185
Nov 2020	Earthquake Safety & Emergency Response	290
Nov 2022	Public Health	300
Nov 2024	Transportation	500
Jun 2025	Parks and Open Space	185
Nov 2026	Earthquake Safety & Emergency Response	290
TOTAL		\$2,175



# MARKET OCTAVIA AREA CAPITAL PLAN

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- Helps prioritize which projects to implement
- Shows the level of investment in a neighborhood
- Identifies the amount of funding still needed
- Provides transparency on how projects are developing



#### **DIFFERENCES BETWEEN PLANS**

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	10-Year Capital Plan	Market Octavia Capital Plan		
Area covered	City-wide	Plan areas only		
Expenditure Type	All capital expenditures	Population-related Enhancements only		
Asset Type	All City-owned assets	Streetscapes, Transit, Open Space		
Level of Detail	Programs	Individual projects		
Estimated Cost	\$35 billion	\$164 million		
Amount Deferred	\$4.6 billion	\$80 million		



# **MARKET OCTAVIA PLAN DEVELOPMENT**

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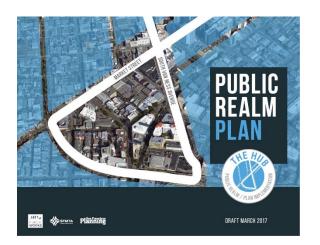
- Projects come from department plans and strategic documents, including:
- Original Area Plans
- IPIC Expenditure Plans

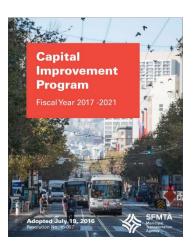
- Public Works Right-of-Way Priorities
- Rec/Park Programming
- Planning Dept. public realm plans MTA 5-Year Capital Improvement Program
  - Community-based recommendations



ANNUAL REPORT JANUARY 2018







2012 San Francisco Clean and Safe Neighborhood Parks Bond Status Report Presented to the CITIZENS' GENERAL OBLIGATION BOND OVERSIGHT COMMITTEE

May 2018







### **MARKET OCTAVIA SPENDING PLAN**

#### Summary by Project Category Through FY28

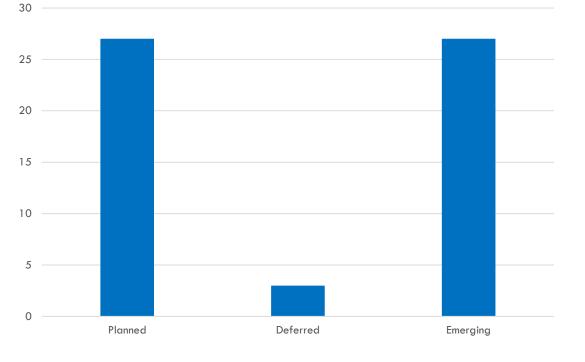
(in \$millions – includes all funding sources)	Prior Years	FY19-23	FY24-28	Funding Gap	Total
Complete Streets	11.4	13.1	-	77.3	101.7
Transit	10.8	18.3	-	.5	29.6
Open Space	27.6	3.0	-	2.5	33.1
TOTAL	\$49.8	\$34.4	-	\$80.2	\$164.4



### **MARKET OCTAVIA PLANNING STATUS**

- Planned Fully funded projects
- Deferred Projects without full funding or outside 10-years
- Emerging Unfunded projects, need additional planning

Number of Projects by Planning Status

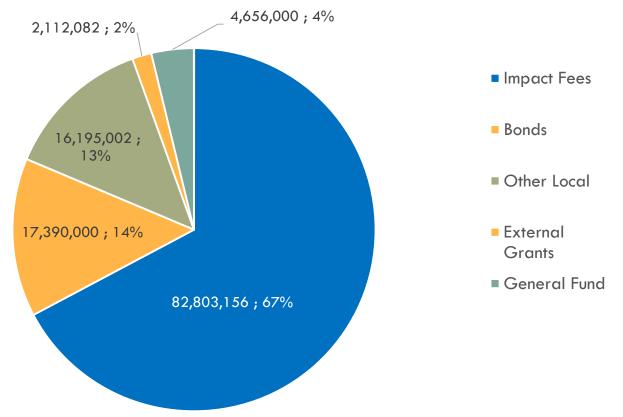




## **MARKET OCTAVIA SOURCES OF FUNDS**

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The City brings a wide variety of sources to fund Area Plan projects.





### FOR MORE INFORMATION...

#### onesanfrancisco.org

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