Retained Elements / Special Topic Design Guidelines

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Designing with Retained Elements

Much of San Francisco consists of older buildings that provide familiar neighborhood fabric, and which establish how neighborhoods feel, express identity, and define their own context. Development projects often seek to remove smaller existing buildings for financial, architectural, and use reasons. These underbuilt or "soft" sites are commonly ripe for new development and potential higher and better use. As individual sites they may not present a strong case for retention; however, their collective erosion can feel destabilizing to residents in the broader context of neighborhood change. To address these challenges, the following guidelines establish methods for deciding when and how to retain all or a portion of an existing structure in an intentional and sensitive manner to maintain neighborhood character.

Successful new development can reinforce and enhance the physical patterns of neighborhood by connecting to the existing built environment in a positive manner. Existing buildings often feel familiar and anchoring to residents, express neighborhood harmony, and provide architectural character and with greater quality and details than typically achievable with today's construction methods and costs. And equally desirable, maintaining and rehabilitating an existing building results in more environmental benefits.

New development, however, can support better quality and more plentiful housing, refresh or revive retail, or provide space for badly needed institutional uses. These guidelines offer a way to achieve sustainability objectives, such as water, embodied, energy, and new energy use, resulting in meaningful and cohesive architecture that supports the uses needed for the City, and to maintain neighborhood character.

These guidelines apply on sites where a project will retain all or visual parts of an existing structure that is not or will not continue to be a historic resource.

Guideline Origin

The Planning Department, in consultation with the Planning and Historic Preservation Commissions and city stakeholders, have developed this set of guidelines to direct project applicants and design teams to study and explore ways to combine elements of existing structures and new development. One goal of these guidelines is to provide greater clarity on the notion of façade retention, which is often mischaracterized as a form of historic preservation. Integrating retained elements within a larger development should not be classified as a form of historic preservation practice. Historic preservation principles have matured and evolved over time, and where the practice of retaining only a façade was once lauded as a preservation success, today we are more aware of how it diminishes history of a building, especially the social and cultural history of San Francisco and its people. For guidance on the rehabilitation and alteration and of historic properties, please reference the Planning Department’s Historic Design Guidelines.

Using the Urban Design Guidelines (UDGs) as a base, these more specific guidelines seek to avoid development where existing building elements are retained in a superficial or inauthentic way. These guidelines instead ask projects to define the deeper relevance of maintaining all or parts of an existing building and to both express harmonious relationships and articulate dynamic associations between an existing structure and its role in a larger development.

Special Topic Guidelines

As adopted, supersede base

Base Design Guidelines

Urban or Historic Design Guidelines
Application of the Guidelines

These Design Guidelines apply in instances where visible parts of existing buildings are incorporated into new development in all zoning districts. They work in concert with the UDGs. Consistency with both sets of guidelines is mandatory in the approval process. Should application of the respective guidelines conflict, these Special Topic Design Guidelines supersede the UDGs.

Note that application of these guidelines will not achieve conformance with the Secretary of the Interior’s Standards nor do they reflect widely-accepted preservation practice. These guidelines do not apply to properties identified as City Landmarks under Article 10 or Significant or Contributory Buildings under Article 11 of the Planning Code. These guidelines also do not apply to eligible historic resources identified for the purposes of CEQA. The Historic Design Guidelines (HDGs) should be referenced for all proposed work to designated or eligible historic properties.

Historic buildings referenced in the document are intended to exemplify principles of these guidelines and are not intended to demonstrate compliance with other standards. All examples are found in San Francisco except as noted on introductory pages for each section.

Guideline Structure

Each guideline is described at the top of the page, followed by a sidebar that explains the rationale for the guideline, a range of means by which one might achieve that guideline, and illustrations that further describe its application. The range of means describes important parameters and methods by which a project can meet the guideline, but is not a prescriptive list. Projects may satisfy the guideline by applying one or all of the means or by suggesting something unique to the project that meets the intent. The guidelines are organized to relate and elaborate with more specificity to the relevant guideline in the Urban Design Guidelines. For example, S1.1 of the Retained Elements Design Guidelines is related to S1 of the UDGs. The illustrations are existing examples in San Francisco that exemplify the means for the guideline indicated but are not necessarily exemplary of every guideline.

Note that the examples in the document that are in historic districts or are historic resources are being shown to exemplify principles of these guidelines and are not intended to demonstrate compliance with other standards. All examples are found in San Francisco except as noted on introductory pages for each section.
Weighing the Options

When investigating a new development proposal on a site that includes an existing structure that will not be retained as a historic resource, applicants should:

1. Determine the visual contributions of an existing structure as a component of the broader neighborhood context.
   - Does it include a public use, either currently or formally?
   - Does it function as an informal visual marker for the neighborhood?
   - Does the existing structure help establish a pattern of similar buildings in the neighborhood?
   - Is it of physical interest? If so, does it present features, scales, or qualities not found commonly in contemporary architecture?

2. Technically evaluate the existing structure to see if it can be feasibly integrated.
   - What is the structural and material condition of the existing structure?
   - Will its integration contribute important public-serving aspects in the project?

3. Determine the fundamental site relationships, massing, spatial or compositional ideas found in the existing architecture.
   - How much of the existing structure should be retained to support neighborhood context and use?
   - Which critical materials, walls, volumetric elements or details that embodies the existing structure should be retained?
   - Using this document, what are the potential design options, and do they find the right balance of public benefits and project objectives?

4. If a new building is proposed in lieu of the existing one, evaluate its replacement.
   - Is the architecture of the replacement project as good as or superior to the existing structure?
   - Does the replacement project represent greater physical durability and overall long-term contribution to the neighborhood context?
   - Does the replacement project express the same level of detail, materials, and response to distinct neighborhood conditions as the existing one?
   - If the existing building has a formal or informal public function, does the replacement project provide the opportunity for distinction and usability in a similar way?

The answers to the above questions should be studied, considered, and presented as part of pre-application meetings with neighbors, public meetings, and Planning Department applications.
Glossary

Compatible
Able to exist or occur together without conflict.

Complement
Something that goes well with something. This document uses this term to express how elements can be adjacent and agreeable in scale, proportion, composition, and type but not identical in style or manner.

Existing element
Part of a building or landscape present on a site.

Harmonize
To be combined or go together in a pleasing way. Like complement, this document uses this term to describe how elements can visually fit together, or make meaningful relationships without being identical or duplicative.

Historicism
Reference or influence of patterns or approaches of the past. False or cursory historicism is often used to suggest an unwarranted or excessive regard of the importance of past styles or a misappropriation or replication of a historic motif that implies it is itself historic.

Horizontal hyphen
A horizontal surface or spacer that is placed between two parts of a building to separate or otherwise clarify a distinction between the two. This element is commonly used to denote an existing structure and new development. A horizontal hyphen may be narrow or wide and is often expressed in a different material than both adjacent volumes. It is often combined with a small setback to increase its legibility as a change in building volume.

Original features
Parts of a building or building facade that express architectural character that were present when the structure was first built.

Retained element
Part of a building or landscape that already is built on a development site that is included in a new building project on that site. This can include a full facade, a tower or spire, a storefront, a building volume, a mural, a wall, a roof or roofline, or anything that is recognizably used from a previous structure.

Reveal
In a facade, a recess or gap, often in the shape of a "C" in section, made in cladding to indicate a change in material, plane, or "reveal" the edge of something else.

Solid/Void Relationship
A defined area. In architectural conversation, this term most often references the amount of openings in a front facade.

Subordinate
Treat or regard as of lesser importance than something else. In the case of new development on a site with retained elements, an addition to retained elements should be less visually prominent from the public realm in form, material, and texture.

Vertical expansion or vertical addition
An expansion of the building envelop above its present height. Typically, this means adding one or more stories to an existing building.

Vertical hyphen
A vertical surface or spacer that is placed between two parts of a building to separate or otherwise clarify a distinction between the two. This element is often used to denote an existing structure and new development. A vertical hyphen may be short or a full floor or more. It is often combined with a material change and small setback to increase its legibility as a change in building volume.

Volume
A three-dimensional measure of space that comprises a length, a width, and a height. In architecture, a volume can describe a three-dimensional portion of a building or shaped element.

Volumetric
Relating to the measurement of volume.
S1.1 Sustain existing features that define a neighborhood
S2.1 Establish new massing to be compatible with the context
Buildings often present important and distinct elements that act as landmarks for residents and visitors. Examples include: spires, large signage, clocktowers, murals, gateways, unusual rooftop elements, or other distinct markers.

- Existing buildings often present distinct elements that act as visual markers for residents and visitors. Examples include: spires, large signage, clocktowers, murals, gateways, unusual rooftop elements, or other distinct features.

- Retain interesting roof forms and elements, such as clocktowers, spires, architectural features, fenestration as part of the new building. Maintain their visually presence from key locations and public view corridors.

- Maintain existing pedestrian pathways and gateways when possible to continue existing pathways, edges, and boundaries in the neighborhood and add new development where volume already exists or naturally participates in the overall massing.

- Retain partial walls only in exceptional circumstances where existing textures, material qualities, or architectural reference produces a distinct neighborhood experience.

- Volumetric elements can be retained or isolated from other parts of existing structures if they are visually distinctive.

- Maintain existing murals or art installations when recognized as important to the neighborhood or broader community. This can be done by either leaving them in place or providing a new and sustainable backdrop for their visibility. Provide additional protection for their long-term durability and maintenance.

S1.1 SUSTAIN EXISTING FEATURES THAT DEFINE A NEIGHBORHOOD

Analyze: Identify distinct volumes or large design features. Diagram how they are perceived in the neighborhood and how to maintain those vantage points.

Types of important building elements that mark neighborhoods.
S2.1 ESTABLISH NEW MASSING TO BE COMPATIBLE WITH THE CONTEXT

Add new building mass thoughtfully to existing building volumes so that it complements the existing scale, circulation, and forms on the site. This helps new project volumes feel natural to the city and extend familiar environments.

» Discover the common widths, heights, and proportions of existing massing to see how added volumes can extend or build upon them.
» At corner sites, turn the corner with the existing structure to maintain a reading of existing volume.
» Look for natural or subordinate ways to place massing on a site with an existing structure, including underground, alongside, or behind, not just as a vertical addition.
» Break new massing in proportion with the existing building helps synchronize new and existing volumes together.
» Look at patterns of open space on the block or site to see how volume can complement its use and definition.

NEW MASSING FOLLOWS THE BLOCK PATTERN OF SMALLER FRONTAGES

NEW MASSING FILLS IN AN OPEN CORNER ENHANCING THE BLOCK

Analyze: Diagram the site volumes. Find common proportions, heights, widths, and open space patterns.

Common massing proportions and logics can help older and newer buildings relate to one another.
A2.1 Modulate new development to support retained massing and façade edges
A2.2 Articulate a clear relationship between new development and retained elements
A3.1 Harmonize materials in new development with retained elements
A6.1 Restore existing features
A8.1 Revive and animate retained ground floor elements

Precedents outside of San Francisco
A2.1 MODULATE NEW DEVELOPMENT TO SUPPORT RETAINED MASSING AND FAÇADE EDGES

Where the existing structure location or streetwall presence varies on a more complex lot, the new development may complement it by stepping back behind important existing features and stepping forward to fill in undesired openness.

» Avoid enveloping an existing facade with new development when the proposed project has a longer frontage than the retained element. In most cases, new development should only be in (or near) the same plane of the existing facade along one edge of the retained frontage. Consider setbacks along additional edges.

» Provide breaks between retained elements and new massing, and along long new massing to help break down front facade scale in alignment with typical lot widths.

» Create entries or public open space to highlight the breaks between existing and new masses.

» Add bay windows, where contextually appropriate for the neighborhood pattern, to help modulate a new facade.

Analyze: Diagram the existing and potential streetwall to find ways to express similar widths and heights.

Evaluate how much of the facade and interior should be retained to maintain a durable use, expression, and presence.

Modulating a new facade behind an existing one helps two masses feel like a natural layering of the city.
**A2.2 ARTICULATE A CLEAR RELATIONSHIP BETWEEN NEW DEVELOPMENT AND RETAINED ELEMENTS**

Demonstrating a clear or intentional relationship between new and old parts of building helps a viewer to read the more complex layers of a project. This layering of information, or expression of evolution feels natural in a city environment.

» New development should be volumetrically distinct from retained elements. Employ a vertical or horizontal "hyphen" to create a sense of volume change between new development and retained elements. Vertical hyphens should be tall enough that they do not visually collapse from the viewpoint of pedestrians.

» Spatial volumes defined by existing elements and new development should be distinct. Front facades of or interior volumes within new development should not appear both "above" and "behind" an existing facade.

» For unique locations, such as abandoned industrial sites, retention of features, such as cobblestones, rail spurs, or existing "ruins" should highlight and authentically demonstrate their distinct landscape and organic edges.

» Contrast material type between an existing wall and a new wall to clarify the use, meaning, access, or construction technique between the two projects. This is especially useful where entry points may be added.

» Avoid minor or architecturally-scaled setbacks that only highlight an existing facade as a "surface."

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**Analyze:** Diagram the existing streetwall to understand the pattern of the urban room (defined by the surfaces of the public right-of-way and the building frontages).

**Hyphens can move with the profile of the existing structure.**

**Vertical additions can contextually fit on top of new development by crafting setbacks appropriate to pedestrian viewpoints.**

**A VERTICAL HYPHEN AS A FULL FLOOR**
HARMONIZE MATERIALS IN NEW DEVELOPMENT WITH RETAINED ELEMENTS

The choice, quality, location, and detailing of materials and openings can greatly enhance the compatibility between new buildings and existing structures. They should feel like a family rather than trying to match or have one part look like an accessory to the other.

» Extend or express a sympathetic pattern of structural elements and organizing geometry that establish the overall rhythm and proportions of the existing building.

» Extend a common architectural expression between existing and new development, such as: frame and infill, volumetric projections, layered volumes, compositional grids, etc.

» The choice, quality, location, and detailing of materials and openings can greatly enhance the compatibility between new buildings and existing structures. There should be a relationship rather than an exact match or one part of the development appearing to be an accessory to the other.

» Intentionally offset or inverse elements in the new development to provide conceptual consistency in the union of the existing and proposed architectural components.

» Contrast the material qualities of a new development in specific situations to highlight the existing element.

» New facades should not only be harmonious with retained elements but offer their own architectural integrity.

» Synchronize or extend fenestration and material patterns and proportions in retained elements; such as: deep punched openings, extensive glazed curtainwall, solid/void ratios, align elements between both parts even when other elements are more randomized.

Analyze: Look for common window patterns and material types on the existing structure and in the neighborhood.

Use a similar material in a different way to find harmony and intentional difference in architectural expression.

Using a strong contrast of material qualities with a setback can help new development read as an urban layer.
Over time, many existing buildings have been modified to accommodate new uses and needs. When renovated or incorporated into a new project, their retained elements should be restored or re-animated as they had originally been designed further enhancing authenticity and cohesion.

Cornices are an example of an architectural feature that should be restored, retained, or recreated. Contemporary materials, such as Glass Fiber Reinforced Concrete (GFRC) or Fiber Reinforced Polyester (FRP), may be employed as a substitute for terra cotta, cast stone, or pressed metal. Ghosting, scaring, and other visual evidence may help explain alterations to building features and openings over time.

Restoration of existing elements, such as prism glass, can greatly contribute to the character of the development and its relationship to neighborhood context.
REVIVE AND ANIMATE RETAINED GROUND FLOOR ELEMENTS

It is common in projects that reuse existing elements for the ground floor to be a key part of the retained piece. To avoid a superficial appearance, it is important that the interior space and use of ground floors match well to the exterior building façade.

- Restore existing storefronts to maximize transparency, visibility into the depth of the commercial space, and physical access. Look for infilled masonry frames where material was added for easy places to restore visibility.
- Include volumetric entries to support the original intent of storefront access and window shopping.
- Restore storefront openings including materials, configuration, and finishes. The ground floor interior should reflect the character of the existing structure and be distinct from any new development.
- Include hierarchy in building entries so that residential and commercial openings are visually distinct.
- Include and reference the original scale and types of signage in new sign programs.
- Explore uniform lighting strategies that support highlighting special character elements on the facade visible to pedestrians.

Analyze: use original drawings and physical evidence to evaluate the restoration of the ground floor elevation and plan.
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