

SAN FRANCISCO PLANNING DEPARTMENT

Letter of Determination

May 4, 2016

Mary G. Murphy Gibson, Dunn & Crutcher LLP 555 Mission Street San Francisco, CA 94105 1650 Mission St. Suite 400 San Francisco, CA 94103-2479

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Planning Information: **415.558.6377**

Site Address: Assessor's Block/Lot: Zoning District:

Staff Contact: Record No.: 2590 Pacific Avenue 0583/013 RH-1 (Residential, House, One-Family) 40-X Height and Bulk District Brittany Bendix, (415) 575-9114 or <u>brittany.bendix@sfgov.org</u> 2015-018009ZAD

Dear Ms. Murphy,

This letter is in response to your request for a Letter of Determination regarding the property at 2590 Pacific Avenue. The property is located in the RH-1 (Residential, House, One-Family) Zoning District and 40-X Height and Bulk District. The request is for a determination as to the appropriate point of measurement to establish the average elevation at the rear of the subject property for the purposes of measuring height under Planning Code Section 261(b)(1)(B) or more specifically, whether the property's existing rear retaining wall may be used to measure the average elevation at the rear.

The subject property is a rectangular corner lot, fronting on Pacific Avenue with a width of 37.50 feet and a depth of 127.69 feet along Pierce Street. The lot slopes downward from the front of the property to the rear. Planning Code Section 261(b)(1) states that no portion of a dwelling shall exceed a height of 35 feet; however, Section 261(b)(1)(B) further reduces the maximum height to 30 feet where the average ground elevation at the rear line of the lot is lower by 20 or more feet than at the front line thereof.

The request for determination includes a site survey dated December 11, 2014, by Martin M. Ron Associates that includes several spot elevations indicating the ground elevations of the site and identifies the location a concrete retaining wall at the rear of the lot, 11.25 inches from the rear property line. The request also includes plans (undated) from Walker Warner Architects which calculate the average elevations at the front property line (225.7 feet) and rear retaining wall (211.08 feet) above SF Datum. The spot elevations at the rear property line are called out as 199.60 feet, 199.80 feet and 207.5 feet; suggesting the average elevation at the rear property line is approximately 203.55 feet. The site plan indicates that the differential between the elevations at the front property line and top of the rear retaining wall is 14.62 feet, while the differential between the elevations at the request for determination demonstrate that the 11.25 inche wide area between the rear retaining wall and the rear property line is incorporated into the

Mary G. Murphy 555 Mission Street San Francisco, CA 94105 May 4, 2016 Letter of Determination 2590 Pacific Avenue

activities of the subject property's rear neighbors, Lots 014 and 015 of Assessor's Block 0583; although there is no recorded easement acknowledging the transfer of the properties.

In light of the foregoing, I have determined that the rear retaining wall may be used for the purpose of measuring the permitted height of the property pursuant to Planning Code Section 261(b)(1)(B) given that it effectively serves as the rear lot line of the subject property. As such, the subject property is subject to a height limit of 35 feet as provided under Section 261(b)(1).

Please note that a Letter of Determination is a determination regarding the classification of uses and interpretation and applicability of the provisions of the Planning Code. This Letter of Determination is not a permit to commence any work or change occupancy. Permits from appropriate Departments must be secured before work is started or occupancy is changed.

APPEAL: If you believe this determination represents an error in interpretation of the Planning Code or abuse in discretion by the Zoning Administrator, an appeal may be filed with the Board of Appeals within 15 days of the date of this letter. For information regarding the appeals process, please contact the Board of Appeals located at 1650 Mission Street, Room 304, San Francisco, or call (415) 575-6880.

Sincerely,

Scott F. Sanchez

Zoning Administrator

cc:

Brittany Bendix, Planner Neighborhood Groups

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December 10, 2015

R # 2015 - 018009 ZAD CK # 1006 \$ 645 -D LINDSAY (NW)

Scott F. Sanchez Zoning Administrator City & County of San Francisco 1650 Mission Street, #400 San Francisco, CA 94103

Re: <u>Request for Letter of Determination for 2590 Pacific Avenue (Block 0583 / Lot 013)</u>

Dear Mr. Sanchez:

This firm represents the Owners of 2590 Pacific Avenue ("2590 Pacific" or the "Property"). This letter seeks on behalf of the Owners a determination as to the appropriate measurement to establish the average elevation at the rear of the Property for purposes of Section 261(b)(1)(B) of the Planning Code. Specifically, the Owners seek a Letter of Determination (LOD) as to whether it is appropriate under the circumstances to use their property's existing retaining wall to measure the average elevation at the rear for purposes of Section 261(b)(1)(B). The LOD will provide resolution with respect to the height measurements that apply to the Owners' home. I will send a proposed LOD under separate cover for your consideration. This letter summarizes why we believe that an appropriate measurement of the rear of the property in this case would be from the top of the existing retaining wall.

The primary issue presented is how Section 261(b)(1)(B) applies to the Property. That Section states in pertinent part:

"The permitted height shall be reduced to 30 feet where the average ground elevation at the rear line of the lot is lower by 20 or more feet than at the front line thereof ..."

Attached to this letter are materials and photographs showing the existing conditions and ground elevations at the Property. As you can see from the attached materials, the determination of the ground elevation from the survey is somewhat challenging because of the site conditions. As you can see in the attached photos, the retaining wall at the rear of 2590 Pacific happens to be set in approximately 11 inches from the actual rear property line of the Property. On the other side of the wall, the neighboring downslope property has two brick walls that run on either side of the neighbor's garden to the Property's retaining wall

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and the rear 11 inches of the Owners' property give the appearance of being part of the garden of the down-sloping neighbor.

As you know, there are two prior LODs issued by the Zoning Administrator addressing a very similar circumstance that may be of assistance in resolving this issue. Both LODs pertain to 109 Alpine Terrace Block 2610; Lot 041 in San Francisco. 109 Alpine Terrace is zoned RH-2, so the operative section of the Planning Code is Section 261(b)(2), whereas the operative section applying to 2590 Pacific (which is zoned RH-1) is Section 261(b)(1)(B). However, the two Code sections are very similar and as such, it seems that the analysis in the 109 Alpine Terrace LODs can be applied to 2590 Pacific. In those letters, the Department discussed the concept of using a retaining wall for purposes of determining the rear elevation at the rear property line. As applied in the 109 Alpine Terrace matter, the Department's second letter clarified that in that particular instance, the retaining walls were not appropriate to use for the rear elevation because the retaining walls were not "located on (or near enough) to the property line to affect the property line elevation." (LOD #2) LOD #2 also noted that the rear property elevations appeared to "conform to the natural grade of the block" in rejecting using the retaining wall as a surrogate for the rear elevation.

By contrast, as you can see from the enclosed photographs, the retaining wall at 2590 Pacific, while 11 inches from the legal property line, functionally serves as the rear property line, so much so that the down-sloping neighbor has seemingly incorporated the rear 11 inches of the Owners' yard into her garden and the space is secured on both sides by a brick wall which by appearance, may be original to the neighbor's home.

In addition, a visual inspection and photos demonstrates that the natural grade is difficult to discern at the site. This point is well-illustrated on the last page of the enclosed plans entitled "Existing Building – 3D Model Views Showing Site Grade Changes," showing the relationship of 2590 Pacific (the small house to the West) to the neighboring property on Pacific. Also shown are the grade relationships between the two properties, including the fact that the neighboring property is much larger and taller than 2590 Pacific and the grade of the rear yard of neighboring property to the east is significantly higher than that of the rear property line of 2590 Pacific. We believe that the rear line as it exists today is clearly altered from the natural grade and a more appropriate measurement would be from the top of the retaining wall. Further, this request would not result in a disparate relationship between 2590 Pacific and the modest addition sought by the Owners would not be counter to the intent of this Code section, nor would it be in any way inappropriate or out of keeping with neighborhood character.

If the Department were to conclude that it is appropriate in these circumstances to use the existing retaining wall to measure the average elevation at the rear for purposes of Section

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261(b)(1)(B), the Owners could proceed to process their application for further consideration. I hope this letter and the enclosed materials helps to clarify the issue.

Please feel free to call if you have questions, or the project team would be happy to meet to discuss this with you. Thank you in advance for your consideration.

Sincerely, 0 Mary G. Murphy

MGM/cja Attachments

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Rear Property Line Documentation Package 2015 . 10 . 23

Block 0583 / Lot 013

2590 Pacific Avenue San Francisco, CA 94115

Walker Warner Architerts



From diagonal neighbor, looking toward South-West corner of property

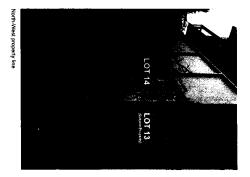
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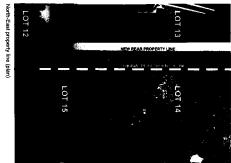




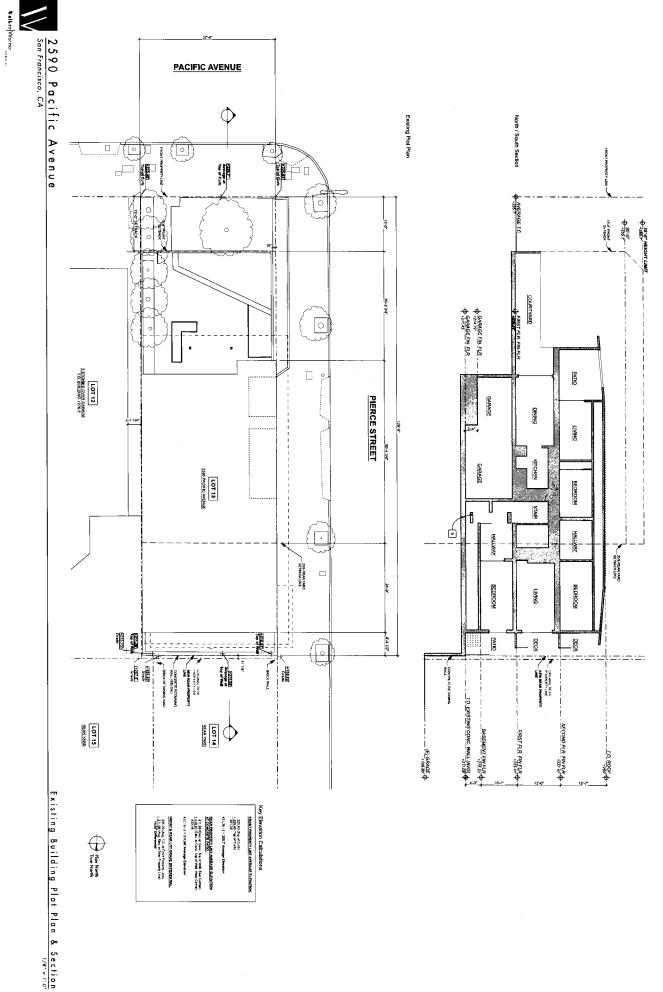








Site Photos

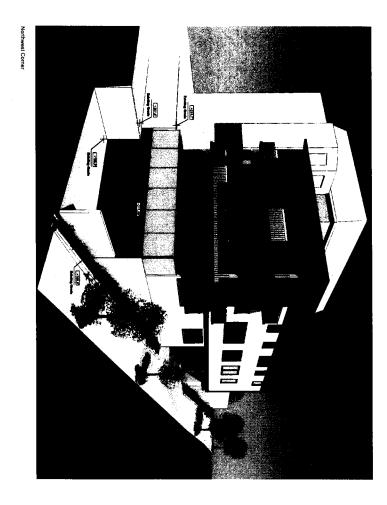


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